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Department of Water Resources

BULLETIN No. 104

PLANNED UTILIZATION OF GROUND WATER BASINS: COASTAL PLAIN OF LOS ANGELES COUNTY

SEPTEMBER 1968

NORMAN B. LIVERMORE, JR. Administrator The Resources Agency RONALD REAGAN Governor State of California WILLIAM R. GIANELLI Director Department of Water Resources

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FOREWORD

At present, more than half the water supply of Southern California's south coastal area comes from its ground water basins. In general, extractions from this source exceed replenishments, resulting in a decline of ground water level elevations. The Central and West Basin Water Replenishment District and other water entities have contributed significantly in managing the basins effectively.

However, there is a need for information related to the optimum conjunctive use of ground water resources with other local and imported water supplies.

The Department of Water Resources, recognizing this need, has undertaken a comprehensive study of the planned use of Southern California's major ground water basins. The Coastal Plain of Los Angeles County was selected as the first area to be investigated.

Statutory authority for the Department to conduct investigations of surface and subsurface water conditions is contained in Section 226 of the California Water Code. Statutory authority for investigation of ground Water conditions is conferred under the Porter-Dolwig Ground Water Basin Protection Law, Water Code Section 12920 and those that follow, and Water Code Section 231.

In this investigation, comprehensive studies were made of the geology, hydrology, and operations-economics of the ground water basins in the Coastal Plain of Los Angeles County. Detailed information issuing from these studies was presented earlier in Appendixes A, B, and C to Bulletin No. 104. This bulletin is intended to serve as a brief, but comprehensive summary of the findings of these studies.

> William R. Gianelli, Director Department of Water Resources The Resources Agency State of California August 26, 1968

The Department of Water Resources acknowledges the information and advice provided by various state and local agencies during the preparation of this report and its appendixes.

Especially helpful was the assistance of the following:

Federal Agencies

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State Agencies

Department of Conservation, Division of Mines and Geology and Division of Oil and Gas Department of Public Works, Division of Highways Public Utilities Commission Water Resources Control Board

Los Angeles County Agencies

Assessor

Regional Planning Commission Sanitation Districts of Los Angeles County Waterworks Districts 10, 13, and 16 Museum of Natural History.

Special Districts

Central Basin Municipal Water District Central and West Basin Water Replenishment District Downey County Water District Los Angeles County Flood Control District The Metropolitan Water District of Southern California Orange County Water District Orchard Dale County Water District South Montebello Irrigation District

City Water Departments

Bellflower
Beverly Hills
Compton
El Segundo
Hawthorne
Huntington Park
Inglewood
Lakewood
Long Beach

Los Angeles Lynwood Manhattan Beach Santa Monica Signal Hill South Gate Torrance Vernon Whittier

Private Water Companies

California Water Service Company Conservative Water Company Dominguez Water Corporation Laguna-Maywood Mutual Water Company La Habra Heights Mutual Water Company No. 3 La Mirada Water Company Maywood Mutual Water Company No. 3 Montebello Land and Water Company Pacific Water Company Park Water Company Peerless Land and Water Company San Gabriel Valley Water Company Somerset Mutual Water Company Southern California Water Company Southwest Water Company Suburban Water Systems Tract 180 Mutual Water Company Walnut Park Mutual Water Company No. 3

Other Companies

Continental Gan Company, Inc. McDonnell-Douglas Corporation Electronic Associates Fibreboard Paper Products Corporation The Flintkote Company International Business Machines Corporation Mobil Oil Company Oil Operators, Inc. Atlantic Richfield Corporation Shell Oil Company Signal Oil and Gas Company Standard Oil Company of California Texaco, Inc. Union Oil Company of California Western Gulf Oil Company

Universities and Colleges

The Associated Colleges of Claremont The California Institute of Technology California State College at Long Beach The University of California at Los Angeles The University of California at Riverside The University of Southern California

Other

Southwest Museum San Gabriel Valley Protective Association

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Abstract

The water demand of the Coastal Plain of Los Angeles County is approximately 860,000 acre-feet a year at present and is expected to grow to 1,200,000 acre-feet by 1990. Water supply from various sources which include the Los Angeles Aqueduct, the Colorado River Aqueduct and soon the State Water Project will be adequate at least until 1990. One of these sources of supply is the ground water basin in the Coastal Flain. Approximately 35 million acre-feet of fresh water is believed to be in storage at present. In the report, four alternative plane of conjunctive use of ground and surface water resources to meet future water requirements in the service area were analyzed. From this analysis understanding evolved regarding the economic impact of pumping schedule and pattern, spreading schedule of imported water, and methods of preventing sea-water intrusion. It was found that the most significant economic factors are the price of imported water and the proportionate use of imported water and ground water in storage.

CONCEPT UNDERLYING WATER PLANNING

Water is a commodity that meets basic human needs; without it, life cannot continue. This faut has made us somewhat emotional about water and we have come to treat water differently from other commodities.

However, water is a most abundant commodity. It cannot be destroyed; it is used and then it returns to be used again. Water is around us in many forms. By means of treatment and timely delivery, which may be either expensive or inexpensive, this water can be put to all uses to meet our needs any place on earth. It is, then, not difficult to conclude that all the water needs of any area, now and in the future, can be met with proper planning.

ELEMENTS OF PLANNING. An analogy between financial planning and water resources planning will help to identify the elements to be considered.

Figure 1 represents the components that are considered in family financial planning. To ensure sound financial planning, a complete inventory must be taken of supply of money in terms of annual income, assets, and borrowing capabilities, as well as an inventory of financial obligations. For financially advantageous decision-making, various alternative ways of meeting financial obligations and of increasing income must be considered very carefully. Only after a full evaluation of the advantages and limitations of various alternatives should a plan be selected and implemented.

Figure 2 represents the analogous components of water resources planning. This process involves:

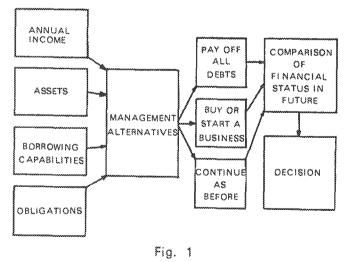
1. Inventory of needs, supplies and assoclated facilities.

2. Formulation of alternative schemes of meeting needs.

3. Evaluation of advantages and limitations of alternatives.

4. Selection of a plan.

5. Implementation of the selected plan.



FINANCIAL MANAGEMENT PLANNING

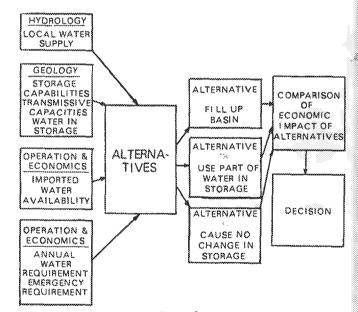


Fig. 2 WATER MANAGEMENT PLANNING

The management of its water resources has been of vital concern to Southern California from the time it was first This has been especially true settled. in the Coastal Plain of Los Angeles County. The increasing demand for water in this area and the economic realities of obtaining that water have made it clear that local water managers must have available to them information related to comprehensive alternative water supply plans in order to make an informed selection of the most suitable plan. A necessary prerequisite to the formulation of such plans is the collection and analysis of data pertinent to the problems of water need and supply. especially concerning the ground water resources.

A study has been completed to furnish information on alternative plans. Its findings, in detail and in depth, were published previously in Appendixes A, B, and C, to Bulletin No. 104, covering the areas of geology, hydrology, and operations and economics. These findings are summarized in this bulletin.

OBJECTIVE OF THE INVESTIGATION

The objective of the investigation is to provide information on a wide range of alternative plans to be used as a guide by local agencies for selecting a plan for managing the ground water supplies in the Coastal Plain in coordination with surface water supplies and facilities.

AREA OF INVESTIGATION

The region selected for this study lies in the heart of the Los Angeles urban complex. It covers approximately 600 square miles and contains all or part of 42 incorporated cities, including a large part of the metropolitan section of the City of Los Angeles.

Physically, the Coastal Plain of Los Angeles County is an almost featureless, semiarid flatland that slopes gently toward the sea (Figure 3). On the north, it is bounded by the Santa Monica Mountains, extending inland from Malibu. On the northeast, the plain is hemmed in by another mountainous ridge, though not as steep, formed by the Elysian, Repetto, Merced, and Puente Hills. Through them slice the channels of the Los Angeles and the San Gabriel Rivers and the Rio Hondo on their journey to the ocean. To the south, the massive hump of the Palos Verdes Hills forms a solid barrier between Santa Monica Bay and San Pedro Bay. The Coastal Plain is bounded on the west by the Pacific, while its eastern boundary is not a physical, but rather a political, one-the line that separates los Angeles County from Orange County.

Annual precipitation for the study area averages about 15 inches and varies widely from year to year as shown on Figure μ .

At present, more than 4,000,000 persons live within the Los Angeles County

Coastal Plain and current population projections indicate that by 1990 there may be considerably more than 5,000,000-an increase of more than 25 percent. Today, the area needs and uses some 860,000 acre-feet of water a year.

The use of water in the Coastal Plain has shifted from agricultural to urbansuburban. In 1880, some 27,000 acres of the Coastal Plain were being irrigated for farming. About 9,000 acres were either urban or suburban, most of it confined to Los Angeles, Santa Monica, and Wilmington.

Fifty years later, this condition was completely reversed. By 1930, the agricultural area had increased to 80,000 acres, while the urban-suburban area had grown to 160,000 acres. During the next three decades, urban expansion con-

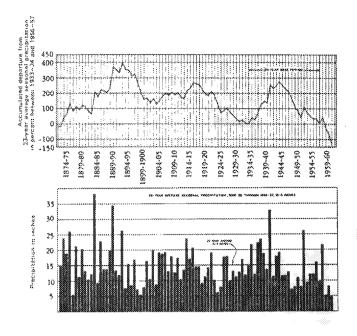


Figure 4 - SEASONAL PRECIPITATION

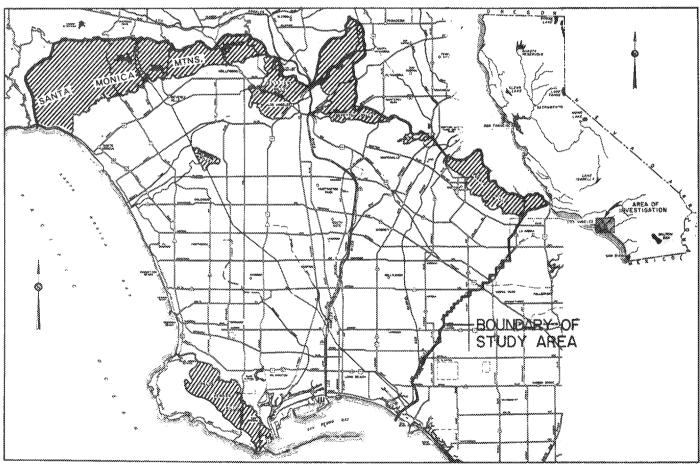
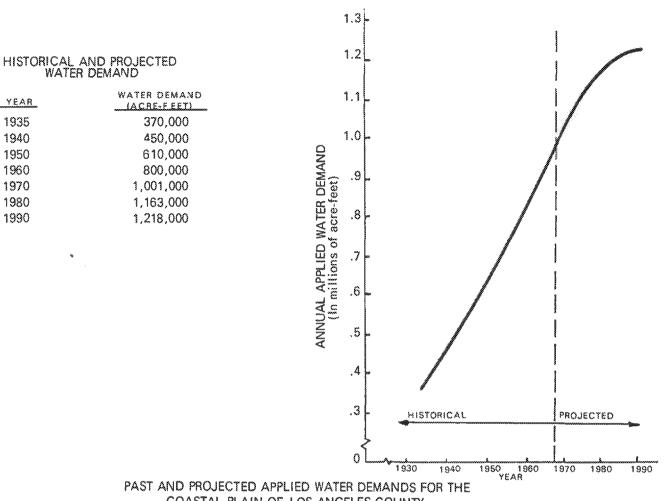
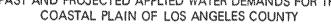
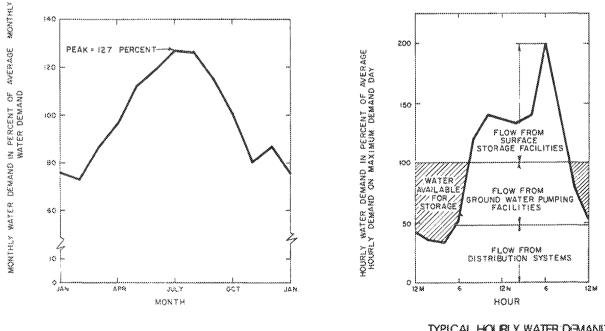


Figure 3 - LOCATION MAP OF THE COASTAL PLAIN OF LOS ANGELES COUNTY







AVERAGE MONTHLY WATER DEMAND



Figure 7 - WATER DEMAND

conversion plant on Bolsa Island in Orange County has been considered for many years by The Metropolitan Water District of Southern California (MWD). However, present indication is that the plant will not be built.

Imported Water Supply

Present supplies of imported water include Colorado River water, Owens River-Mono Basin water, ground water from the San Fernando Valley, and ground water and reclaimed waste water from the San Gabriel Valley. In the future, these supplies will be augmented by water from the State Water Project.

Colorado River water, which is distributed by MWD, is a major source of imported water to the Coastal Plain. Softened, filtered, and untreated waters are now available for use from MWD. Softened and filtered waters are used for applied water, filtered water for applied water and injection, and untreated waters for spreading.

Before 1972, the delivery of imported water to the Coastal Plain by MWD would be limited either by the capacity of the delivery system to provide water at specified pressures or by the available supply from the Colorado River. In the event of a water shortage, which cannot be anticipated before 1990, this water would be allocated among member agencies of MWD by each agency's preferential rights and would be limited to the combined supply from the Colorado River and the State Water Project after 1972. The preferential rights of the member agencies are based on all payments made by each agency to MWD, exclusive of payments for purchased water.

The State Water Project will begin delivering water to Southern California in 1971. At that time, MWD will begin importing a portion of this supply to the Coastal Plain through a planned increase in the delivery capacity of its distribution system.

Water imported by MWD is a supplemental source of supply to the Los Angeles

Department of Water and Power, which utilizes two primary sources to supply the City's needs in the Coastal Plain: imported water from the Owens River-Mono Basin and ground water from San Fernando Valley.

In view of the anticipated rate of development in the San Fernando Valley. more water imported from Owens River-Mono Basin will be used in the valley by the City of Los Angeles. However, exports of ground water from the valley to the Coastal Plain will continue. Because additional water from the Owens River-Mono Basin will be required, the City of Los Angeles, in 1964, initiated construction of the Second Los Angeles Aqueduct. The estimated importation schedules of ground water from San Fernando Valley and the Owens River-Mono Basin by the Los Angeles Department of Water and Power to the Coastal Plain are:

	Quantity in
Year	Acre-Feet
1969	309,000
1970	300,000
1975	260,000
1980	221,000
1985	181,000
1990	141,000

The Los Angeles Department of Water and Power has reported that the foregoing values should be reduced by 30,000 acrefeet per year if the 1968 trial court decision is upheld in the case of City of Los Angeles vs. City of San Fernando, et al.

In addition to the water imported into the Coastal Plain by MWD and the Los Angeles Department of Water and Power, approximately 23,000 acre-feet annually has been pumped from the ground water basin or diverted from streams in the San Gabriel Valley and delivered to the Coastal Plain during the hydrologic study period of this investigation. It was assumed for the purpose of this investigation that approximately the same amount would be delivered from the San Gabriel Valley to the Coastal Plain in the future. Approximately 16,000 acre-feet of reclaimed waste water is imported from the San Gabriel Valley and is spread in the Montebello Forebay below Whittier Narrows.

Los Angeles County Sanitation Districts now plan to double the capacity of this plant to increase the amount of water available for spreading.

Local Water Supply

Among the local supplies--surface water, ground water, and reclaimed water--ground water is the most important resource. Because of the intermittent nature of runoff in streams, the direct use of surface water is negligible. The Los Angeles County Sanitation Districts are contemplating the construction of reclamation plants in the Coastal Plain. These plants may in time play a vital role in meeting the Coastal Plain's spreading and injection water demands.

DETAILED DISCUSSION OF GROUND WATER SUPPLY

To estimate the supply potential of ground water to meet the area's needs, it is essential to determine the amount of fresh water currently in storage and the long-term average replenishment by deep percolation and subsurface inflow in the ground water basins.

Currently Available Water in Storage

The Coastal Plain of Los Angeles County consists mainly of unconsolidated sediments or alluvium underlain by and bounded on the north and east by bedrock. On the west and south, it is bounded by the Pacific Ocean. Ground water is stored within the interstices of these unconsolidated sediments and, to a limited amount, in fractures of nonwater-bearing rocks that bound the area.

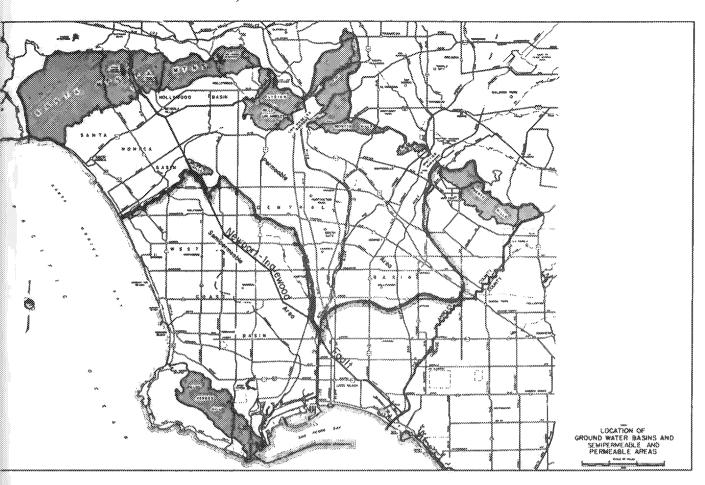
The Coastal Plain has been divided into four ground water basins by geological and surface features, as shown on Figure 8. Two of these four ground water basins are southwest and two are northeast of the series of low hills formed by the uplifts along the Newport-Inglewood fault.

The Santa Monica Basin extends south from the Santa Monica Mountains to the Ballona escarpment between the fault and the Pacific Ocean. The West Coast Basin extends southeast to the Palos Verdes Hills, San Pedro Bay, and Orange County. The Hollywood Basin extends eastward to the Elysian Hills and south to the La Brea high, formed by the Newport-Inglewood fault. The Central Basin borders the Hollywood Basin on the south and occupies the rest of the Coastal Plain of Los Angeles County east of the Newport-Inglewood fault.

Both granitic and consolidated sedimentary rocks are considered nonwater bearing because their specific yield is negligible. They form a base of the Coastal Plain's ground water basins when impermeable sediments, such as clay and silty clay, are not found above them. Where thick layers of these impermeable sediments are found above the bedrock without significant quantities of water-bearing materials between them and the bedrock, their surface is considered a base of the subsurface reservoir.

A contour map (Figure 9) was drawn connecting the points of equal elevation of the base of the water-bearing material. The elevation of the base ranges from sea level at the Santa Monica Hills and Palos Verdes Hills to more than 3,000 feet below sea level in the southcentral part of the Coastal Plain.

Not all the water in the Coastal Plain aquifers can be extracted. Even when an aquifer is supposedly pumped "dry", a small amount of water remains as a thin film coating the particles of sand and gravel. The percentage of water that is still retained by the sediment is technically termed "specific retenthon". On the other hand, the ratio of the volume of water in saturated soil that can be removed by gravity drainage to the total volume of saturated sedi-



LEGEND

()))))	HILL AND MOUNTAIN AREAS
0946.9608	BOUNDARY OF SEMIPERMEABLE AREA
3833833888	BOUNDARY OF PERMEABLE AREA

BASIN BOUNDARY

BOUNDARY OF INVESTIGATIONAL AREA BOUNDARY OF WATER-BEARING MATERIAL

Figure 8

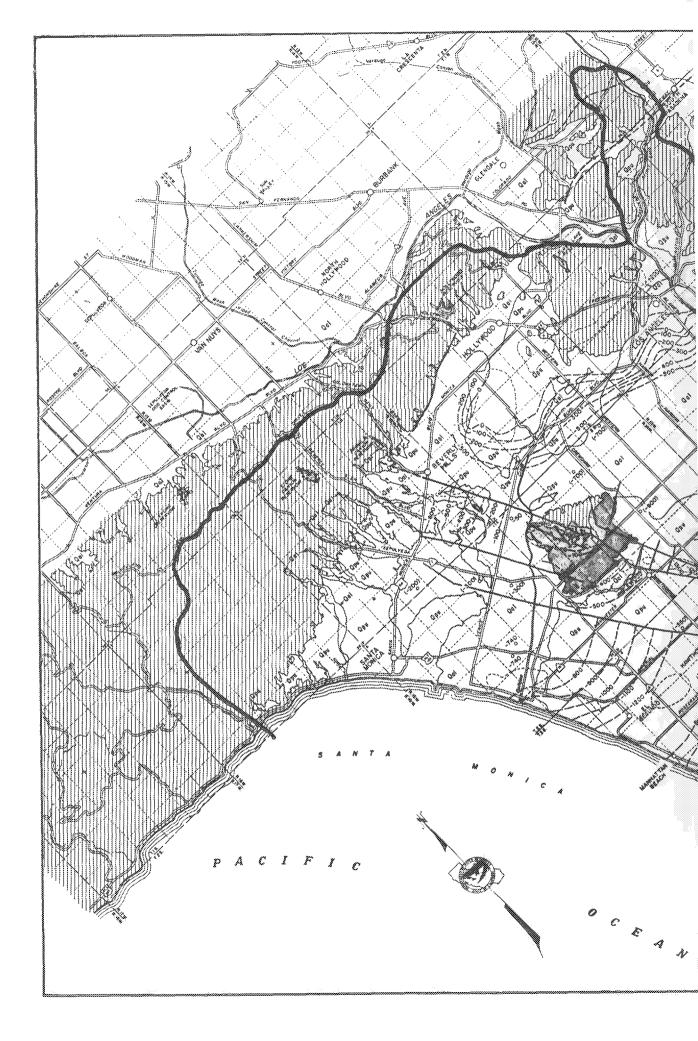
ment is technically termed "specific yield". Hence, as employed by hydrologists, the word "storage" refers only to the actual net amount of water that can be removed from sediments.

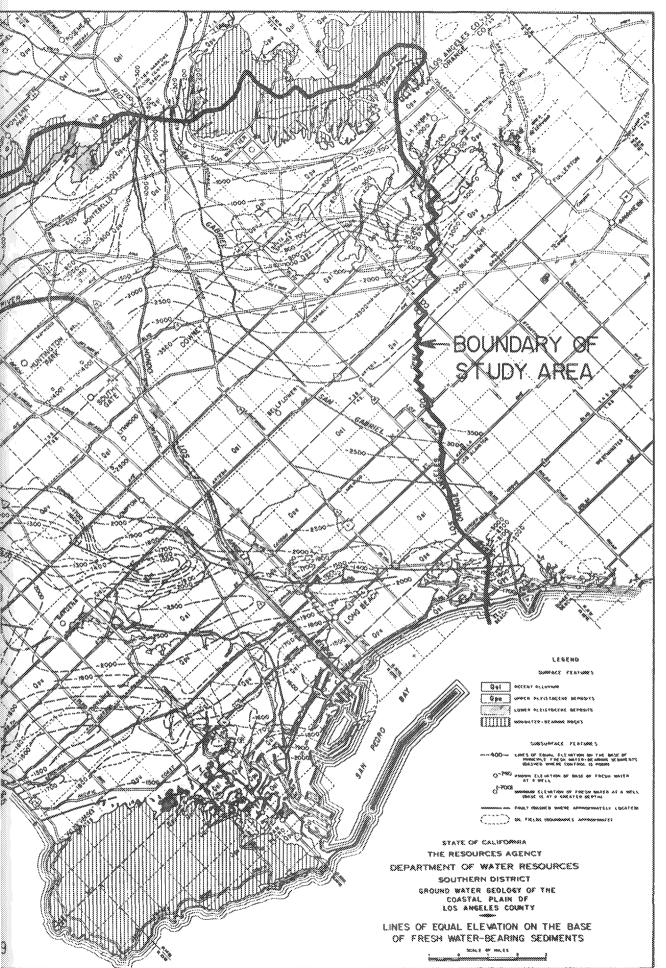
In the Coastal Plain, the specific yield of the water-bearing materials was estimated at from 3 percent for the finer materials to 26 percent for the coarser. To calculate the total storage capacity, the specific yield of the area was multiplied by the thickness of the aquifers and the area.

Although the volume of fresh water stored in the ground water basins in the Coastal Plain was estimated to be 20 million acrefeet in an earlier study, a recent evaluation indicated that about 35 million acre-feet is stored at present. Of this amount, about 29 million acre-feet is stored in the top 1,200 feet of sediments. However, the amount of ground water that can be extracted is limited by physical and economic considerations.

Replenishment of Ground Water

The ground water basins are replenished by subsurface inflow, injection of water for sea-water intrusion barriers, and deep percolation of water from various sources. These sources are precipita-





tion and resulting runoff, applied water, and imported and reclaimed water in streambeds and spreading grounds.

Deep percolation due to precipitation occurs both inside and outside of streambeds. Within the streambed and spreading grounds, under mean precipitation conditions, about 48,000 acre-feet is estimated to percolate annually. Of this amount, 10.000 acre-feet is derived from storm runoff, originating within the study area and as flow from the San Gabriel Valley, and 38,000 acre-feet from water seeping into the streambed in the San Gabriel Valley because of high water tables. The 48,000 acre-feet of percolation occurs in a portion of the San Gabriel River streambed located in the forebay portion of the Central Basin, in the existing spreading grounds adjacent to the Rio Hondo and the San Gabriel River in the Montebello Forebay and in the existing spreading grounds adjacent to the Los Angeles River in the Dominguez Gap. Outside the streambed, the deep percolation from precipitation averages approximately 29,000 acre-feet per year.

Deep percolation from applied water results from irrigation of gardens and other areas and also from water discharged into cesspools. Because of the diminishing size of irrigated areas and the decreasing number of cesspools, the deep percolation from applied water is expected to decline in the future.

Significant amounts of imported water have deep percolated in the past in a portion of the San Gabriel River streambed in the Central Basin and in spreading grounds. The amount of deep percolation from this source depends upon the delivery capacity of the pipeline and the availability of replenishment water from MWD.

Also, ground water basins will be incidentally replenished by the injection of fresh water to maintain barrier projects to prevent sea-water intrusion along the coast. The amount injected depends upon the water level elevations that develop along the coast as a result . of ground water basin operation.

In addition to the runoff from storms and water seeping out from streambeds in San Gabriel Valley because of high water tables, water reclaimed from waste water originating in the San Gabriel Valley is available for conservation by spreading in the Coastal Plain. The annual amount currently available for spreading is 16,200 acre-feet, which is about equal to the existing capacity of the Whittier Narrows Reclamation Plant.

Subsurface inflow also adds to the ground water supply of the area. Subsurface inflow of fresh water has occurred in the past and may be assumed to occur in the future at the Los Angeles Narrows and Whittier Narrows. The average annual subsurface inflow was estimated to be 200 acre-feet for the los Angeles Narrows and 28,000 acrefeet for Whittier Narrows. With respect to flow across the Los Angeles-Orange County boundary line, both subsurface inflow and outflow have occurred, depending upon levels in adjoining basins. The amounts of inflow in the future at each location would vary with each plan of basin operation both within and outside the Coastal Plain.

Reduction of Water from Ground Water Basins

The amount of ground water in storage is reduced by subsurface outflow and pumping of ground water. Prior to initiation of the investigation, the average subsurface outflow was small.

In 1963, about 40 percent, or about 300,000 acre-feet, of the demand of the Coastal Plain for applied water was met by water pumped from ground water basins. In the future, the amount to be taken out of the basins by pumping will depend upon the plan of basin operation to be implemented. Supply facilities within the Coastal Plain are those required for transmission and storage of surface and ground water to meet the fluctuating demand for applied water, spreading water, and fresh water barrier projects.

A highly developed network of both surface and ground water facilities for storage, transmission, and extraction exists within the Coastal Plain to meet the applied water demand of residential, industrial, and commercial entities, and the very small water requirement of agriculture.

GROUND WATER BASINS AS DELIVERY FACILITIES

The ground water basins can be considered as a part of this network of facilities as is illustrated by the analogy between the physical characteristics of the ground water basins and surface distribution systems.

The rate of deep percolation and subsurface inflow into a ground water reservoir is comparable to the rate of inflow into a surface reservoir. The storage capacity of a ground water basin is comparable to the storage capacity of a surface reservoir. The transmissive characteristics of the aquifers of a ground water basin may be compared to the delivery characteristics of a distribution system. Finally, the piezometric pressure and ground water table in a basin are analogous to the hydraulic grade line elevations in a surface distribution system. Using equations that numerically describe the flow characteristics of ground water basins and surface distribution networks, it is possible to calculate the capabilities of these water delivery media and to determine the additional facilities required. This determination makes it possible to estimate the cost of water service under various plans of basin operation.

To integrate the ground water basins into the delivery facility, a mathematical model of a basin was developed. First, however, surveys were made of the areal extent, boundaries, thickness, structures, storage capacities, and transmissibilities of aquifers. This information was then consolidated to represent an "equivalent aquifer", a composite combining the essential physical features of 11 major Coastal Plain aquifers. Those features furnished the coefficients for a set of equations simulating storage and flow in the equivalent aquifer. This set of equations, with proper values for the coefficients, is the ground water basin mathematical model. The 82 equations required for this study were solved by a general purpose analog computer because the manual simultaneous solution of these equations would have been impossible.

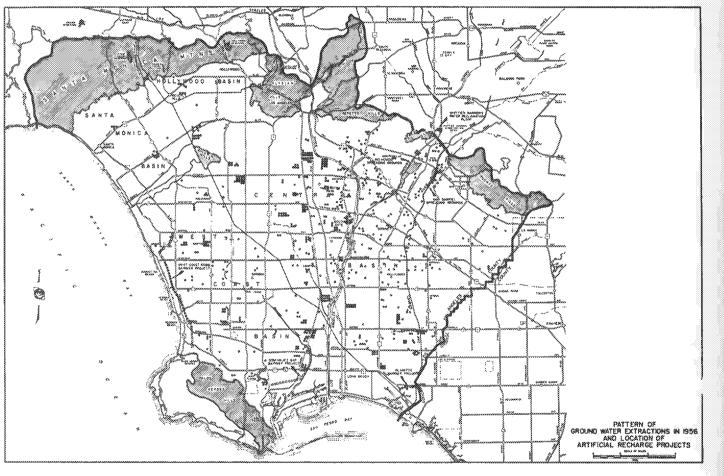
The ground water basin mathematical model was used to estimate future ground water level elevations at various parts of the Coastal Plain under various alternative plans of basin operation.

When the ground water basins are regarded as a transmission facility, streambeds and man-made spreading grounds may be considered as the initial point of the delivery facility and wells may be considered as the terminal point. In addition to the San Gabriel River bed, which is a natural spreading facility with an approximate capacity of 120 cubic feet per second, four man-made spreading facilities exist in the area adjacent to the Rio Hondo and San Gabriel River in the Montebello Forebay, and adjacent to the Los Angeles River in the Dominguez area.

The total infiltration capacity of the spreading grounds in the forebay is about

570 cubic feet per second, which is equivalent to about 400,000 acre-feet per year, provided the infiltration rate is not reduced by a ground water mound that could develop beneath the spreading site. Usable capacity, however, is limited because of the need to rotate the use of percolation basins within the spreading grounds.

A large number of wells, the terminal points of a ground water delivery facility, are scattered throughout the Coastal Plain. The distribution of these wells and the approximate magnitude of ground water pumpage in various areas are shown on Figure 10.



LEGEND

- BOUNDARY OF INVESTIGATIONAL AREA
- BOUNDARY OF WATER-BEARING MATERIAL

----- BASIN BOUNDARY

- HILL AND MOUNTAIN AREAS
- EXISTING SPREADING GROUNDS

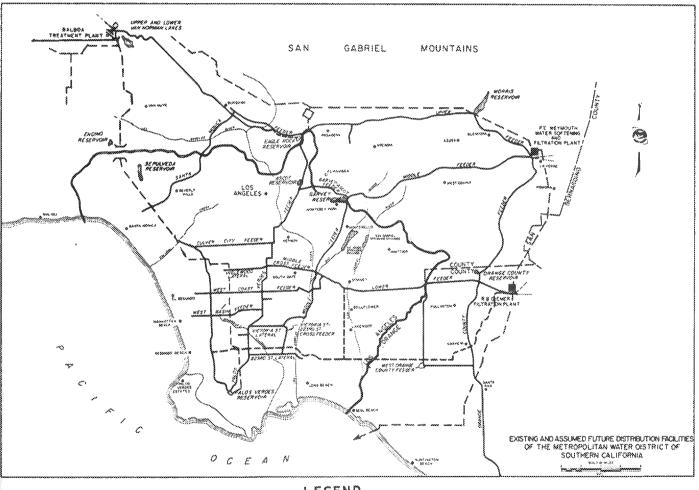
- EXISTING BARRIER FACILITIES OPERATED BY LOS ANGELES COUNTY FLOOD CONTROL DISTRICT
- PROPOSED BARRIER FACILITIES BY LOS ANGELES COUNTY FLOOD CONTROL DISTRICT
- EACH DOT REPRESENTS ANNUAL GROUND WATER EXTRACTIONS OF 500 ACRE-FEET



Because the water injected in fresh water barriers to prevent sea-water intrusion along the coast contributes to the supply of water in ground water basins, these barriers can be also considered as initiating bring water from outside the Coastal points of water delivery facilities. At present, there are two barrier projects located in West Coast Basin along Santa Monica Bay and at Alamitos Gap. A barrier project will be constructed at Dominguez Gap soon. The lengths of these existing and planned projects are about 9 miles, 2 miles, and 4 miles, respectively.

IMPORTED WATER DELIVERY FACILITIES

The distribution systems owned and operated by the City of Los Angeles to Plain are adequate for the delivery of the scheduled amounts of water to the area. The existing and proposed facilities of MWD and the State Water Project are also adequate to meet the demand for imported water in the Coastal Plain at least to 1990 under any economical plan of basin operation. The primary pipeline



LEGEND

- BOUNDARY OF INVESTIGATIONAL AREA
- EXISTING FACILITIES
- PROPOSED FACILITIES



network of MWD in the Coastal Plain is shown on Figure 11.

COMMON DELIVERY FACILITIES

Many of the water delivery facilities would be required no matter what plan is adopted for meeting the water requirement in the Coastal Plain. This group of facilities would include small pipelines beyond the connection to the MWD's pipelines. The distribution systems owned and operated by both private and municipal agencies, such as the pipeline networks of the City of Ios Angeles and the City of Iong Beach, would also be in this category.

ECONOMIC EVALUATION

The Coastal Plain ground water managers can best understand the changes in their water service requirements and the political, legal, social, and organizational forces that influence management decisions. These forces may play a dominant role in the selection of a management plan and often override cost and benefit considerations. For these reasons, basin management must remain in local hands.

This investigation was restricted to the physical and economic aspects of basin operation. In considering the costs and benefits of alternative plans of operation, the measure of the benefits is satisfying the applied water demands for the study area. As these water demands (benefits) are common to all plans, one merely needs to estimate the costs of the plans to determine their economic advantages.

There are two extremes in providing water service. One is to rely exclusively on ground water basins as a source of water and the other is to use imported water facilities exclusively. Between these two extremes lie a great range of possible alternatives, as may be surmised by referring to Figure 12.

Dperational possibilities for utilizing the ground water in storage are also numerous. The amount of ground water in storage could be increased to halt saline intrusion, or it could be left unchanged or even decreased from the present level by maintaining freshwater barrier projects along the coast.

VARIABLES

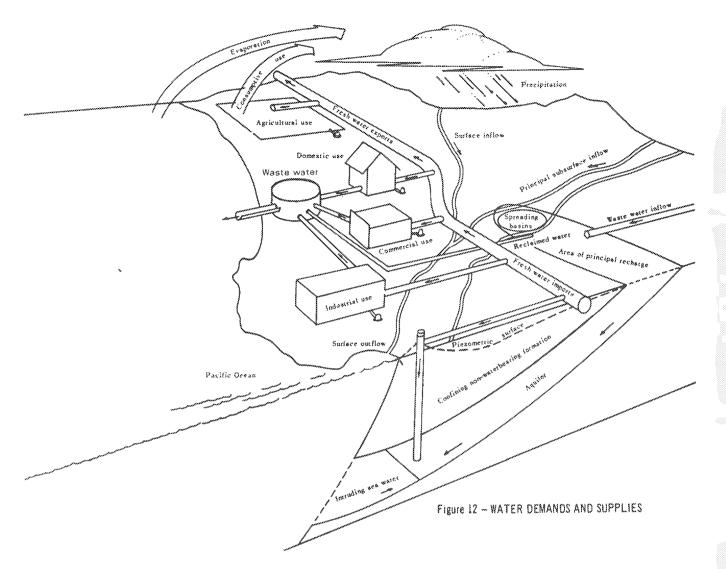
The variables in the operation of the ground water basins are the timing, amounts, and locations of both extraction and artificial replenishment. In addition, the method of preventing saline water intrusion also could be considered as an operational variable. These factors can be expressed in terms of:

- Spreading schedule of imported water at the Montebello Forebay;
- 2. Methods of preventing saline intrusion;
- 3. Pattern of ground water extraction;
- 4. Schedules of ground water extraction.

EVALUATION OF VARIABLES BY APPLICATION TO ALTERNATIVE PLANS

In all, more than 50 plans of operation were evaluated during this investigation, and comprehensive operational-economic information was developed.

It was found that it is impracticable to form a seaward freshwater gradient by filling the Coastal Plain aquifers as rapidly as required to forestall further sea-water intrusion along the coast. Furthermore, economic evaluation of many plans indicated that it is much more expensive to fill the basins than maintain freshwater barriers to stop sea-water intrusion. Consequently, analysis can be confined to those plans that involve freshwater barriers.



It has been generally believed that location of pumping is a significant factor in the management of ground water basins. However, it was found that location of pumping caused a comparatively negligible economic impact in the Central Basin of the Coastal Plain.

Even though the pumping pattern was varied substantially in the Central Basin, cost difference was found to be minor. However, a shift in pumping pattern from the coastal area to the inland portion of the West Coast Basin Was found to have a beneficial effect on the cost of maintaining the freshwater barriers.

Five plans that cover the range of significant variables were selected for detailed analyses. An extensive volume of information relating to them was published in Appendix C to this bulletin. Of those five, four were chosen to be offered here for consideration.

- Plan A (Plan 117-11 in Appendix C) provides for the use by 1990 of h,000,000 of the 35,000,000 acrefeet of ground water in storage. (Ground water levels would be stabilized after 1990, at which time a safe-yield operation would be initiated. The basin would not be filled to its initial--1963level.)
- Plan B (Plan 117-5 in Appendix C) provides for a median use of stored ground water, 1,000,000 acre-feet.

(Ground water levels would be stabilized after 1990, at which time a safe-yield operation would be initiated. The basin would not be filled to its initial--1963-level.)

- Plan C (Plan 117-4 in Appendix C) provides for the maintenance of ground water storage under average precipitation at present levels (immediate safe-yield operation).
- Plan D (Plan 318-5 in Appendix C) same as Plan C except it includes spread- ing a large amount of imported water.

Information concerning water demand and supply in the Coastal Plain during the period of detailed economic study is presented in Tables 1, 2, 3, and 4. Table 5 summarizes this information. In Tables 1-4, columns 5, 6, 7, 8, and 12 (import by Los Angeles Department of Water and Power, import from San Gabriel Valley, filtered import by MWD for domestic use, and ground water extraction) are related to the amount of water directly used for consumption, and columns 9, 10, and 11 (filtered injection water, raw spread water, and reclaimed waste water) indicate the amount of water used for replenishment of ground water basins.

COST OF WATER SERVICE

In the computation of the cost of each plan of operation, facilities that are required for service of water regardless of source, such as existing storage reservoirs, were excluded from economic consideration because the cost associated with those facilities would be the same under each alternative.

TABLE 1 OPERATIONAL PLAN 'A' ESTIMATED ANNUAL AMOUNTS OF WATER DEMAND AND WATER SUPPLY IN THE COASTAL PLAIN OF LOS ANGELES COUNTY FROM 1963 THROUGH 1990 IN 1,000 ACRE-FEET PER YEAR

	1	2	3	4	5	6	7	8	9	10	11	12	13
YEAR	Applied weter demand	Injection demand	Spreading demand	otel water demand 1, 2, 3	Import * by LADWP	Import from S.G.V.	import soften domes.	By Metro. Tiller domes.	Water filter inject.	Dist. raw spread	Reclaimed waste water	Ground water extractn.	Total water supply 5 to 12
1963 1964 1965	852 872 892	8 15 22	59 36 18	919 923 932	197 187 178	10 10 10	277 287 297	0 0 0	8 15 22	46 23 5	13 13 13	368 388 408	919 923 933
1966 1967 1968 1969 1970	912 932 952 972 992	54 68 86 77 81	20 19 18 17 16	986 1,017 1,056 1,066 1,089	168 158 148 138 128	10 10 10 10 10	318 308 298 288 283	1 33 65 97 124	54 66 86 77 81	7 6 5 4 3	13 13 13 13 13	416 424 432 439 447	987 1,018 1,057 1,066 1,089
1971 1972 1973 1974 1975	1,008 1,024 1,040 1,057 1,073	85 89 93 95 99	15 17 18 19 19	1,108 1,130 1,151 1,171 1,191	128 128 127 127 127 127	10 10 10 10 10	270 262 253 244 236	145 168 191 216 241	85 89 93 95 99	2 4 5 6	13 13 13 13 13	455 457 458 458 458	1.108 1.131 1.151 1.170 1.170
1976 1977 1978 1979 1980	1,089 1,105 1,121 1,137 1,153	102 104 107 111 113	20 20 20 20 19	1,211 1,229 1,248 1,268 1,285	127 127 126 126 126	10 10 10 10 10	229 222 214 207 201	264 287 311 335 357	102 104 107 111 113	7 7 7 7 6	13 13 13 13 13	459 459 459 459 459	1.211 1.229 1.247 1.268 1.285
1981 1982 1983 1984 1985	1,158 1,164 1,169 1,174 1,180	116 118 121 123 126	19 19 19 18 18	1,293 1,301 1,309 1,315 1,324	126 126 126 126 126 127	10 10 10 10 10	194 188 182 178 175	369 381 392 401 410	116 118 121 123 126	6 6 5 5	13 13 13 13 13	459 459 459 459 459	1,293 1,301 1,309 1,315 1,325
1986 1987 1988 1989 1990	1,185 1,191 1,196 1,201 1,207	128 130 132 135 137	17 16 16 15 14	1,330 1,337 1,344 1,351 1,358	127 127 127 127 127 127	10 10 10 10 10	168 164 160 157 154	422 431 440 449 457	128 130 132 135 137	4 3 3 2	13 13 13 13 13	459 459 459 459 459	1,331 1,337 1,344 1,352 1,358
TOTAL	30,008	2,673	561	33,242	3,837	280	6,414	6,987	2,673	197		12,496	33,248

From Bulletin No. 104-C. Second Los Angeles Aqueduct not considered as its construction schedule was not definite at time of study.

TABLE 2 OPERATIONAL PLAN 'B' ESTIMATED ANNUAL AMOUNTS OF WATER DEMAND AND WATER SUPPLY IN THE COASTAL PLAIN OF LOS ANGELES COUNTY FROM 1963 THROUGH 1990

	IN 1,000 ACRE-FEET PER YEAR													
	1	2	3	4	5	6	7	8	9	10	11	12	13	
YEAR	Applied water demand	Injection demand	Spreading demand	Total water demand 1, 2, 3	Import* by LADWP	Import from 5.G.V.	import soften domes.	By Metro, filter domes,	Water filter inject.	Dist. raw spread	Reclaimed waste water	Ground water extraction	Total water supply 5 to 12	
1963 1964 1965	852 872 892	7 14 17	58 37 18	917 923 927	197 187 178	10 10 10	292 308 327	36 66 94	7 14 17	45 24 5	13 13 13	317 301 284	917 923 928	
1966 1967 1968 1969 1970	912 932 952 972 982	42 45 62 50 50	22 21 20 19 18	976 998 1,034 1,041 1,080	168 158 148 138 138	10 10 10 10 10	318 308 298 288 283	131 170 208 247 280	42 45 62 50 50	9 8 7 6 5	13 13 13 13 13	286 287 288 290 291	977 999 1,034 1,042 1,060	
1971 1972 1973 1974 1975	1,008 1,024 1,040 1,057 1,073	50 52 51 50 50	17 17 17 17 17	1,075 1,093 1,108 1,124 1,140	128 128 127 127 127	10 10 10 10 10	270 262 253 244 236	308 338 368 393 417	50 52 51 50 50	4 4 4 4	13 13 13 13 13	292 287 282 282 282 282	1,075 1,094 1,108 1,123 1,139	
1976 1977 1978 1979 1980	1,089 1,105 1,121 1,137 1,153	51 51 52 52 53	17 17 17 16 18	1,157 1,173 1,190 1,205 1,222	127 127 126 126 126	10 10 10 10 10	229 -222 214 207 201	440 464 488 511 533	51 52 52 53	4 4 3 3	13 13 13 13	282 282 282 282 282 282	1,156 1,173 1,189 1,204 1,221	
1981 1982 1983 1984 1985	1,158 1,164 1,169 1,174 1,180	83 53 54 54 54	16 16 16 16 15	1,227 1,233 1,239 1,244 1,249	126 126 126 126 127	10 10 10 10 10	194 188 182 178 175	546 557 568 578 586	53 53 54 54 54	3 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1	13 13 13 13 13	282 282 282 282 282 282	1,227 1,232 1,238 1,244 1,249	
1986 1987 1988 1989 1989	1,185 1,191 1,196 1,201 1,207	54 55 55 57	15 15 15 15 15	1,254 1,261 1,266 1,271 1,281	127 127 127 127 127 127	10 10 10 10 10	168 164 160 157 154	598 608 617 625 633	54 55 55 55 55 57	2 2 2 2 4	13 13 13 13 13	282 282 282 282 282 282	1,254 1,261 1,266 1,271 1,280	
TOTAL	30,008	1,343	537	31,888	3,837	280	6,480	11,408	1,343	173	364	7,999	31,884	

* From Bulletin No. 10%-C. Second Los Angeles Aqueduct not considered as its construction schedule was not definite at time of study.

TABLE 3 OPERATIONAL PLAN 'C' ESTIMATED ANNUAL AMOUNTS OF WATER DEMAND, AND WATER SUPPLY IN THE COASTAL PLAIN OF LOS ANGELES COUNTY FROM 1963 THROUGH 1990 IN 1,000 ACRE-FEET PER YEAR

	1	2	3	4	5	6	7	8	9	10	11	12	13
YEAR	Applied water demand	Injection demand	Spreading demand	Total water demand 1, 2, 3	Import * by LADWP	Import , from <u>S.G.V.</u>	import soften domés.	By Metro. filter domes.	Water filter inject.	Dist. raw spread	"Reclaimed waste water	Ground water extraction	Total wate supply 5 to 12
1963 1964 1965 1967 1967 1968 1969 1970 1971 1972	852 872 912 932 952 972 992 1,008 1,024	7 14 13 389 55 42 42 42 42 43	57 41 25 23 24 24 23 23 23 23	916 927 930 976 994 1,031 1,038 1,067 1,073 1,090	197 187 178 168 188 148 138 128 128 128	10 10 10 10 10 10 10 10 10	292 308 327 318 308 298 288 283 270 262	60 102 142 218 251 285 317 343 377	7 14 13 39 55 42 42 42 43	44 28 12 13 10 11 11 10 10	13 13 13 13 13 13 13 13 13 13	293 264 236 237 239 245 252 255 255 258 247	916 926 931 976 595 1,031 1,039 1,058 1,074 1,090
1973 1974 1975 1976	1,040 1,057 1,073 1,089	12 11 40	23 22 22 21	1,105 1,120 1,135	127 127 127	10 10 10	253 244 236	413 443 472	42 41 40	10 9 9	13 13 13	237 232 228	1,105 1,119 1,135
1977 1978 1979 1980	1,089 1,105 1,121 1,137 1,153	39 39 38 38 38	21 20 20 -9 ,3	1,149 1,164 1,179 1,194 1,210	127 127 126 126 126	10 10 10 10 10	229 222 214 207 201	495 518 543 566 588	39 39 38 38 38	8 7 7 6 6	13 13 13 13 13	228 228 228 228 228 228	1,149 1,164 1,179 1,194 1,210
1981 1982 1983 1984 1985	1,158 1,164 1,169 1,174 1,180	38 37 37 37 37	19 18 18 18 18	1,215 1,219 1,224 1,229 1,234	126 126 126 126 126 127	10 10 10 10 10	194 188 182 178 175	600 612 623 632 641	38 37 37 37 37 37	6 5 5 5 4	13 13 13 13 13	228 228 228 228 228 228	1,215 1,219 1,224 1,229 1,235
1986 1987 1988 1989 1990 TOTAL	1,185 1,191 1,196 1,201 <u>1,207</u> 30,008	37 37 37 37 <u>37</u> 1,021	17 17 17 17 16 629	1,239 1,245 1,250 1,255 <u>1,260</u> 31,658	127 127 127 127 <u>127</u> 3,837	10 10 10 10 <u>10</u> 280	168 164 160 167 <u>154</u> 6,480	653 862 680 688 12,775	37 37 37 37 <u>37</u> 1,021	4 4 4 <u>3</u> 265	13 13 13 13 <u>13</u> 364	228 228 228 228 228 228 6,643	1,240 1,245 1,251 1,256 <u>1,260</u> 31,665

From Bulletin No. 104-C. Second Los Angeles Aqueduct not considered as its construction schedule was not definite at time of study.

TABLE	Ξ4
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OPERATIONAL PLAN 'D' ESTIMATED ANNUAL AMOUNTS OF WATER DEMAND AND WATER SUPPLY IN THE COASTAL PLAIN OF LOS ANGELES COUNTY FROM 1963 THROUGH 1990

					IN 1.000) ACRE-I	FEET PER	YEAR				,	
	1	2	3	4	5	6	7	8	9	10	11	12	13
	Applied	Injection	Spreading	Total water	import *	Import	Import By	Metropoli	tan Water [District	Reclaimed	Ground	Total water
YEAR	water demand	demand	demand	demand 1, 2, 3	by LADWP	from S.G.V.	soften domes.	filter domes.	filter inject.	raw spread	* waste water	water extraction	supply 5 to 12
1963 1964 1965	852 872 892	7 14 13	58 64 66	917 950 971	197 187 178	10 10 10	292 308 327	49 76 100	7 14 13	45 51 53	13 13 13	304 291 278	917 950 972
1966 1967 1968 1969 1970	912 932 952 972 992	39 40 56 43 43	64 62 61 60 59	1,015 1,034 1,069 1,075 1,094	168 158 148 138 128	10 10 10 10 10	318 308 298 288 283	137 176 215 253 288	39 40 56 43 43	51 49 48 47 46	13 13 13 13 13	280 281 282 283 283	1,016 1,035 1,070 1,075 1,094
1971 1972 1973 1974 1975	1,008 1,024 1,040 1,057 1,073	43 43 42 42 43	58 57 56 56 55	1,109 1,124 1,138 1,155 1,169	128 128 127 127 127	10 10 10 10	270 262 253 244 236	317 344 372 397 421	43 43 42 42 41	45 44 43 43 42	13 13 13 13 13	284 281 278 278 278 278	1,110 1,125 1,138 1,154 1,168
1976 1977 1978 1979 1980	1,089 1,105 1,121 1,137 1,153	41 41 41 41 41	54 54 53 53 53	1.184 1.200 1.215 1.231 1.247	127 127 126 126 126	10 10 10 10 10	229 222 214 207 201	444 468 492 515 537	41 41 41 41 43	41 41 40 40	13 13 13 13 13	278 278 278 278 278 278	1,183 1,200 1,214 1,230 1,246
1981 1982 1983 1984 1985	1,158 1,164 1,169 1,174 1,180	43 41 41 41 41	52 52 52 52 52	1,251 1,257 1,262 1,287 1,273	125 126 126 126 126 127	10 10 10 10 10	194 188 182 178 175	550 561 572 582 590	41 43 43 43	39 39 39 39 39	13 13 13 13 13	278 278 278 278 278 278	1,251 1,256 1,261 1,267 1,273
1986 1987 1988 1989 1990 TOTAL	1,185 1,191 1,196 1,201 1,207 30,008	41 41 41 41 41 1,081	51 51 51 51 51 1,558	1,277 1,283 1,288 1,299 1,299 32,647	127 127 127 127 127 127 3,837	10 10 10 10 10 280	168 164 160 157 <u>154</u> 6,480	602 612 621 629 637 11,557	41 41 41 41 41 1,081	38 38 38 38 <u>38</u> 1,194	13 13 13 13 13 364	278 278 278 278 278 278 7,851	1,277 1,283 1,288 1,293 1,298 32,644

From Bulletin No. 104-C. Second Los Angeles Aqueduct not considered as its construction schedule was not definite at time of study.

In addition, other fixed cost items, such as operation cost, profits of water purveyors, and costs related to water rights, were excluded because they would be the same under all plans.

It was also found in Appendix C that water quality degradation and land subsidence from ground water level decline do not require consideration in the cost comparison of alternatives.

Those items that were considered in the computation of cost of each plan are existing and additional facilities, such as pumps and Wells, whose associated costs would be different under different alternatives. They were grouped into four categories: surface water facilities, ground water facilities, electrical energy requirements, and imported water supply. For convenience, the costs of storage facilities were included in those of surface water facilities, and both the energy cost and the connected load charge for well pumps and boosters were included in the costs of electrical The unit costs of these facilienergy. ties were based on interest rates of 4 percent for MWD and 4.5 percent for smaller water agencies and on representative life-spans of facilities in the Coastal Plain, and were adjusted to the 1963 cost level by using the Engineering News-Record construction cost index. Costs of imported water supplies to the Coastal Plain were predicated on the cost of delivery, which includes the capital, maintenance, and operation costs for the water imported by the City of Los Angeles (from the Owens River-Mono Basin) and by the City of Whittier from San Gabriel Valley, and also on the <u>prices that may be charged</u> by MWD to water agencies for the various types of raw and treated water sold by it.

TABLE 5

TOTAL AMOUNTS OF COMPONENTS OF WATER DEMAND AND SUPPLY IN THE COASTAL PLAIN OF LOS ANGELES COUNTY FOR THE STUDY PERIOD 1963 THROUGH 1990 FOR SELECTED PLANS OF OPERATION IN THOUSANDS OF ACRE-FEET*

	Plan number			
COMPONENT	Plan 'A'	Plan 'B'	Plan 'C'	Plan 'D
TER DEMAND				
Applied water demand	30,010	30,010	30,010	30,010
Injection demand	2,670	1,340	1,020	1,080
Spreading demand	560	540	630	1,560
TOTAL WATER DEMAND	33,240	31,890	31,660	32,650
ATER SUPPLY				
Import by Los Angeles Department of Water & Power	3,840	3,840	3,840	3,840
Import from San Gabriel Valley	280	280	280	280
Import by Metropolitan Water District				
Softened industrial and domestic	6,410	6,480	6,480	6,480
Filtered industrial and domestic	6,990	11,420	12,770	11,560
Filtered injection water	2,670	1,340	1,020	1,090
Raw spread water	200	170	270	1,190
Reclaimed waste water	360	360	360	360
Ground water extraction	<u>12,490</u>	8,000	6,640	7 ,850
TOTAL WATER SUPPLY	33,240	31,890	31,660	32.650

*From Bulletin No. 104-C. Second Los Angeles Aqueduct not considered as its construction schedule was not definite at time of study.

The cost of each facility was summed to obtain the total cost of water service, which includes the cost of ground water, imported water, replenishment of ground water basins, and prevention of sea-water intrusion. The cost of imported water includes ad valorem taxes paid by property owners in the Coastal Plain.

The total of these costs constitutes the cost of water service for the Coastal Plain. These costs would be incurred at different times under different plans of operation. The economic effect of incurring the same total amount of expenditure at different times would vary with the plan. To establish a viable economic comparison of all alternatives, it is necessary to convert all costs--regardless of the difference in time of expenditure--to the common denominator of present worth.

Present Worth

Present worth of the total cost of water service under each plan of operation may be considered as the amount of money that is needed today to meet future financial obligations associated with the water service. Thus, a comparison of present worth of the four plans would provide a comparative measure of the extent of financial obligations that would be imposed on the decision-makers and the water users they serve.

Economic Evaluation

The cost of imported water was shown to be the biggest cost item in each of the four alternative plans. The cost depends chiefly on the future pricing policies of MWD from which the Coastal Plain purchases imported water.

To understand the importance of the MWD pricing policy on the Coastal Plain water economics, an analysis of the policy is necessary.

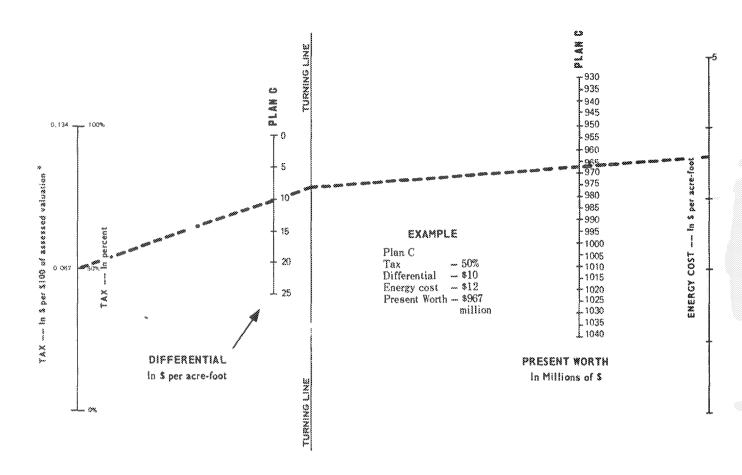
Conceptually, various means can be employed to pay for water service: Users of imported water can pay the complete cost for carrying it from source to point of delivery; property owners can pay the complete cost through taxes (ad valorem taxes); and users and taxpayers can divide the cost. This last means is the one MWD has employed to date--some 50 percent of its capital cost of constructing facilities is now borne by an ad valorem tax.

In addition, the present pricing policy provides different prices for water used for agricultural and ground water replenishment purposes and for water used for domestic and industrial purposes.

TABLE 6

PRESENT WORTH OF FUTURE TOTAL COSTS OF WATER SERVICE IN THE COASTAL PLAIN OF LOS ANGELES COUNTY

Category	Plan A	Plan B	Plan C	<u>Plan D</u>
Present worth of costs from 1963 to 1990	\$ 902,000,000	\$ 958,000,0	00 \$ 972,000,000	\$ 956,000,000
Present worth of costs from 1991 to perpetuity	412,000,000	400,000,0	00 405,000,000	397,000,000
	400000000000000000000000000000000000000	0-02-07-06-02-02-02-02-02-02-02-02-02-02-02-02-02-	10999900 109999000000000000000000000000	000000000000000000000000000000000000000
TOTAL	\$1,314,000,000	\$1,358,000,0	00 \$1,377,000,000	\$1,353,000,000



USE OF THE NOMOGRAPH

- 1. Select plan of operation.
- Connect appropriate points on tax scale and differential scale. Mark intersection of this line with turning line.
- Connect point of turning line with energy cost point. Where this line intersects present worth line, read the present worth of total cost of water service for the selected plan.

DEFINITIONS

 Tax. % of financial obligation for Metropolitan Water District facilities borne by property tax.
Differential. Difference in price between domestic--industrial and agricultural--replenishment water imported to the Coastal Plain
Energy Cost. Energy charge (including operation, maintenance, replacement, and power costs) for State Water Project water delivered to Southerm California.
Present Worth. Present worth of total cost

of water service, 1963 through 1990.

 * Based on the assumption that the indicated ad valorem tax rate will be continued to the year 2039.

Figure 13 - NONOGRAPH TO DETERMINE PRESENT WORTH OF TOTAL COST OF WATER SERVICE IN THE COASTAL PLAIN UNDER VARIABLE CONDITIONS AFFECTING THE PRICE OF IMPORTED WATER - 1963 THROUGH 1990

owever, MWD has not announced a long-ange policy; therefore, to get a long-ange economic evaluation of alternatives, ssumptions were made regarding MWD pricing

nother significant factor affecting the nit price of MWD water is the energy ost of pumping water from the State ater Project over the Tehachapi buntains. In recent years, the estimated bst of energy for pumping imported water as decreased. To facilitate the evaluaon of the economics of the alternative lans under changing conditions with respect The economically desirable timing would be pricing policies and energy costs, nomoraphs were developed and presented in ppendix C. One of them is given here as h example. (See Figure 13.)

ing the nomograph, the present worth of ost of water service for Plans A, B, C, nd D was determined under the assumption at the present MWD pricing policy would followed in the future. Table 6 shows he result of this determination. The ad lorem tax has been included in this able.

n evaluating this table, it must be reembered that the table is for the entire bastal Plain of Los Angeles County. To btain the economic information for indidual water agencies such as Central nd West Basin Water Replenishment strict, supplemental analyses will be quired.

pr Plan D, if surplus water from the State ater Project could be purchased from MWD t a smaller price than indicated in the MD's pricing schedule, proper adjustment hould be made to the present worth of the pst of water service under the plan.

n evaluating these curves, a question may rise as to the differences in the values ground water remaining in storage in 90 under Plans A, B, C, and D.

nder all plans, the ground water basin will B, and C to this bulletin provide data and rovide the same quantity of water from 1991 procedures for such considerations.

to perpetuity, although from different depths. Therefore, the comparative values of ground water in storage for the alternative plans would be the differences between the present worth of total future costs for these plans from 1991 to perpetuity. These differences have already been included in the costs to perpetuity in Table 6.

In making a long-range water management plan in the Coastal Plain, the timing of the construction of the next water project is also of vital concern to local agencies.

the time when the total cost of the next imported water project equals the total cost of the least expensive alternative supply -- ground water, converted salt water, and reclaimed waste water. In setting this timing, consideration should be given to ascertaining that an adequate local emergency supply is available. For exact timing, however, a more detailed study should be made by evaluating the present worth of total cost of water service with alternative times of construction.

CONCLUDING REMARKS

An important finding that has evolved from this investigation is that the most economically significant factors in the Coastal Plain's water service cost are the price of imported water and the proportionate use of imported water and ground water in storage. It was also found that changes in assumed conditions substantially affect the comparison of the water service costs under alternative plans.

Because the investigation was based on numerous unavoidable assumptions and these assumed conditions continually change, the water agencies in the Coastal Plain must consider the impact of these changes on the cost of water service before a management decision is made. Appendixes A,

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